Mason Valley Conservation District Resource Needs Assessment General Population Survey Results



University of Nevada Cooperative Extension

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## **Executive Summary**

In 2018, the Mason Valley Conservation District (MVCD), along with seven other Nevada conservation districts, began a resource needs assessment (RNA) initiative. The goal of a RNA is to catalog the resource issues within a conservation district in order to assist the conservation district board in setting conservation priorities.

The RNA process has two parts: a technical assessment portion and a public input portion. The technical assessment for MVCD includes the resource concerns gathered through focus groups composed of natural resource professionals and individuals who live or work in each watershed within Mason Valley. The public input portion of the RNA is the focus of this document. We present the methods and results of the general population survey used to measure the resource concerns of a wide swath of Mason Valley residents. Both parts of the RNA process adopt the classification protocol of the USDA Natural Resource Conservation Services (NRCS) *Resource Concerns Checklist* planning tool. This planning tool groups resource concerns into five major categories: soil, water, air, plants, and animals and is generally referred to as SWAPA.

The survey instrument was implemented in Mason Valley in summer 2019 and fall 2020. Our study sample consists of 16 Mason Valley residents who completed the online survey. These 16 respondents are representative of Mason Valley's demographics based on observable characteristics reported in the U.S. Census.

This document presents the results from the general population survey. The general population survey was designed so that the questions and modules correspond to the resource concerns on the *Resource Concerns Checklist* planning tool. This correspondence allows the survey results to be used in conjunction with the NRCS *Resource Concerns Checklist* planning tool in landscape level conservation planning in Mason Valley.

The results show that air quality, water quality, and water quantity are the areas of greatest concern for residents of Mason Valley.

- Air quality is the top resource concern in Mason Valley, with 60% of respondents identifying air quality as a top three concern and 30% identifying air quality as their top concern. Respondents were particularly concerned with wildfire smoke.
- Water quality is also a prevalent natural resource concern for respondents in Mason Valley, with 50% of respondents listing it as top three concern.

Respondent's water quality concerns are driven by the quality of water in natural water bodies like lakes and rivers.

 Water quantity is another major natural resource concern for respondents in Mason Valley, with 60% of respondents listing it as a top three concern. Respondent's water quality concerns are driven by worries about the security of future water supplies and drought.

The findings in this report support the findings in the RNA technical assessment for MVCD, which identified irrigation water efficiency, sediments in surface water, soil erosion, wildfire hazard in the wildland-urban interface, and noxious and invasive weeds as the major natural resource concerns for Mason Valley (Mason Valley Conservation District 2019). The general population survey indicates that in addition to concerns about water scarcity and water quality, air quality is also a significant concern residents of Mason Valley.

In addition to the RNA questions, the survey also contained questions on the respondents' outdoor recreation activities in Mason Valley, as well as questions related to MVCD's current activities. Results indicate that the majority of residents in Mason Valley participated in some form of outdoor activity in the past year, with fishing and non-motorized trail use (i.e., hiking, walking pets, mountain biking) as the most popular activities. Results also indicate that there is high public awareness of MVCD and its mission among the general public in Mason Valley.

## **Conservation Action Plan Development**

The NRCS defines locally-led conservation as a process where community stakeholders are involved in natural resource planning, implementation of solutions, and evaluation of results (NRCS, 2010). The planning phase of the NRCS process has two parts: 1. Performing an RNA to gather public input from a range of stakeholders; and 2. Using input from the RNA to develop a conservation action plan (CAP) that identifies priorities, sets goals, and identifies government and nongovernment programs to achieve these goals. This section summarizes the major implications of this document (the public-input portion of the RNA) for the development of a CAP for MVCD.

- Priority: Water Availability
  - Goal: Ensure that water is available to meet demand in MVCD now and in the future.
  - *Programs*: Conservation programing to increase efficiency of irrigation systems and increase the availability of water on public lands for livestock and wildlife.
- Priority: Water Quality
  - *Goal*: Improve quality of lakes and rivers in MVCD.
  - *Programs*: Results indicate that programs to address invasive aquatic weeds would have substantial public support.
- Priority: Invasive weeds
  - o *Goal*: Reduce prevalence of invasive weeds within MVCD.
  - Program(s): Results indicate broad support for programming targeted at removing invasive plants and noxious weeds, improving soil stability, and improving forage quality for livestock.
- Priority: Feral Horses
  - *Goal(s)*: Limit the impact of feral horses on wildlife habitat and rangeland health.
  - *Program(s)*: Work with the Bureau of Land Management to set management policy for feral horse herds that limit their negative impacts by reducing herd size in sensitive areas
- Priority: Recreational Areas
  - *Goal(s)*: Increase the numbers of recreational trails for motorized and non-motorized users.

• *Program(s)*: Increase public awareness of existing trail systems. Develop new recreation trails.

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## 1. Introduction

## Overview

Nevada Association of Conservation Districts (NVACD) and the Mason Valley Conservation District (MVCD), along with six other Nevada CDs, partnered with researchers at the University of Nevada, Reno to develop and conduct a general population survey to measure the natural resource concerns of Mason Valley residents. The information acquired from this process will be used to help MVCD set conservation priorities to ensure their conservation programming addresses the most important issues to their constituency.

## Background

This section provides background on the role of the RNA process in locally-led conservation.

### Natural Resources Conservation Service and SWAPA

After the dust bowl of the 1930s, it was apparent that farm-level soil conservation was key to preventing wind erosion. In response to the dust bowl, the Soil Conservation Service, later renamed Natural Resource Conservation Service (NRCS), was established. The mission of the NRCS "is to provide resources to farmers and landowners to aid them with conservation. Ensuring productive lands in harmony with a healthy environment is our priority" (NRCS, 2020).

NRCS relies on the SWAPA natural resource planning tool for their conservation work. Farmers, in conjunction with NRCS agents, can use this planning tool to determine the resource concerns on their property and develop a conservation plan to address each concern. Ray Dotson, NRCS State Conservationist for Nevada, describes SWAPA as foundational to the mission and vision of NRCS. (Dotson, personal Communications, 2019).

### Conservation Districts and Locally-Led Conservation

Locally-led conservation is defined as "a process used by local people to assess their natural resource conditions and needs, set goals, identify programs and other resources to solve those needs, develop proposals and recommendations, implement solutions, and measure their success" (NRCS, 2014). Among other functions, CDs are responsible for assisting NRCS to ensure that NRCS programs within the CD reflect locally-determined conservation objectives. The CD board works with NRCS to ensure the funding they provide is tailored to address the top resource concerns within the district (Dotson, personal Communications, 2019). To determine what the top resource concerns are the CD conducts a resource needs assessment (RNA).

#### Resource Needs Assessment

RNA typically have two parts. The first is a technical assessment, which is performed by conservation specialists who meet with natural resource professionals to discuss the most important resource concerns in the CD. This component is effective for understanding the state of natural resources from the point of view of those individuals who work with them daily. In Nevada, many CDs take the same boundaries as the county and, as a result, include urban, agricultural, and public lands. Because the technical assessment tends to focus on the natural resource professionals, they can miss the resource concerns of many of the constituents they are elected to represent.

The second component of the RNA, *public input*, attempts to capture the resource concerns of the general public in a CD. The public input portion of the CD-level RNA is the analog of the client objective in a farm-level RNA. For example, a farm-level client objective may include goals such as increase crop yield or limit loss of topsoil. The client objective allows NRCS to address the specific concerns of each land-manager. Since locally-led conservation is targeted at landscape-level rather than parcel-level conservation, it is challenging to assess the "client" objective because the client is the entire community. In order to incorporate the client objective a process where all stakeholders in the CD have an opportunity to express their resource concerns.

Traditionally, NRCS has relied on CDs and the formal Local Work Group and State Technical Advisory Committee process to ensure that local priorities are reflected in NRCS programming and spending or in other conservation programs. In regions where this process is not functioning as intended, or for organizations other than NRCS are interested in landscape-level conservation, a more direct method to obtain stakeholder input is through a general population survey. CDSN, along with a

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handful of other Nevada CDs, have elected to use the general-population survey describe in the document to measure the resource concerns held by the general public.

## 2. Survey Development & Implementation

This section describes the development and implementation of the survey instrument. This section also analyzes whether the survey sample is representative of the general population in Mason Valley.

### Survey Development

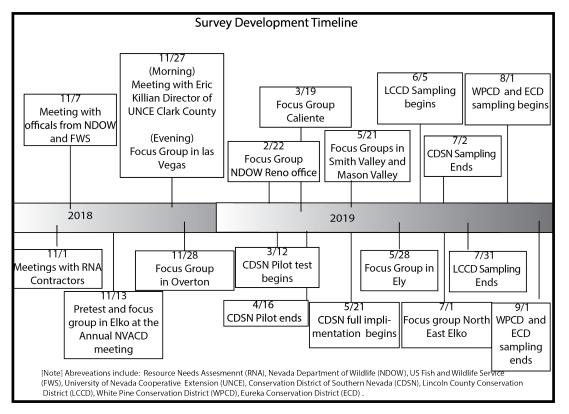
Collecting public opinion on resource concerns according to the SWAPA framework presents several challenges. The most significant challenge is removing the jargon from the technical descriptions of natural resource concerns so that the survey questions are clear and easy-to-understand for the general public. Additional challenges include low response rates and non-representative sampling, which are not unique to this project, but are problems that arise in survey work in general. This section discusses the survey development and how these challenges were overcome.

The SWAPA planning tool includes sentences such as, "Classic gully management is adequate to stop the progression of head cutting and widening and offsite impacts are minimized by vegetation and/or structures" (NRCS Resource Concerns Checklist). A general-population survey instrument that uses phrases directly from SWAPA would likely confuse respondents and result in a low completion rate. To ensure that the language of our survey was understandable to the general public, we subjected the survey instrument to intensive focus group testing. We conducted focus groups with natural resource professionals, CD board members, and the general public. The focus group participants took the survey and provided feedback on the strengths and weaknesses of the instrument. Not only did we ensure the language could be understood by the public at large, we were also able to confirm the interpretation of the question did not vary among different groups.

We conducted seven focus groups before implementation in Mason Valley. The first focus group was conducted at the Nevada Association of Conservation Districts annual meeting in November of 2018. The participants were a mix of natural resource professionals, and CD board members from around Nevada. On February 22, 2019 a focus group was conducted at the Nevada Department of Wildlife (NDOW) offices in Reno and was attended by NDOW employees. On March 19<sup>th</sup>, 2019 we conducted a focus group in Caliente, Nevada, which was attended by the

# general public, natural resource professionals, and agricultural producers. Figure 1 shows the general developmental and implementation efforts.





The focus group protocols were as follows:

- 1. Introduce the research and its importance.
- 2. Split the participants into smaller groups, no more than six. Each group will have a moderator taking notes. The moderator attempts to divide participants into groups composed of participants with similar propensity to speak. If groups are not formed in this way, discussion will often be dominated by one or two voices. The ideal groups will have equal input from all members.
- Begin the survey. During the course of the survey the moderators encouraged the participants to vocalize their thoughts, ask clarifying questions, and state their objections to question appearance or content. Participants are even encouraged to have relevant conversation within the group. Observing how a question is explained by another participant gives

the designer a better idea of how the question is being perceived. Moderators then record participant responses and ask if certain questions are confusing based on the visual cues (e.g. squinting or pausing).

- 4. Once all surveys are completed, the debrief session begins, which is the time for overall feedback including initial reactions. In addition, the moderators ask the participants the following questions:
  - a. In your opinion, was anything missing?
  - b. Was there anything that would have made you put the survey down and not complete it?
  - c. Was the wording ever confusing?
  - d. Would you complete the survey if you were at home?

The moderators remained silent during the focus groups. Remaining silent allows the survey designer to view the nature of survey takers without being influenced by explanations from the researchers.

The four focus groups helped us find and remedy numerous faults in the survey instrument and aided in improvements. Our efforts proved successful, as the survey completion rate for MVCD was 88%. That is, 88% of individuals who opened the survey completed it in its entirety.

### Sampling

The survey was implemented in Mason Valley in June and July 2019. The survey was implemented using "snowball sampling" (Baker, 2013). Snowball sampling relies on a hand full of "recruiters" who are known and trusted in the community to recruit community member to take the survey.

Each recruiter was given an instruction and sheet with information about the purpose of the survey and contact information for the researchers, as well as a list of frequently asked questions. Recruiters were also given a stack of invitation cards to distribute to members of the community. Each invitation card had a link to the online survey instrument, a unique password to access the survey, and contact information for the researchers. The recruiter personally invited community members to take the survey and explained the importance of their participation.

This implementation strategy produced 15 completed surveys.

## Sample Representation

This section compares the demographics of the MVCD survey sample with the population of Mason Valley using data on sex, race, and age from the U.S. Census (U.S. Census Bureau, 2010). Of the 15 respondents, 14 respondents provided information on their sex. The proportion sex ratio in our sample population was not significantly different than that of Mason Valley. 7 (50.00%) of the survey respondents were male while 7 (50.00%) were female. Our sample is majority white, with 13 (86.67%) of the respondents identifying as white, two of whom identifying as mixed race, and only one identifying as nonwhite (one respondent abstaining from answering the question). The average age of our sample is 47, which is younger compared to the mean age of 51 for rural Nevada (ACS 2018). Overall, our sample is representative of the population of MVCD based on observable characteristics.

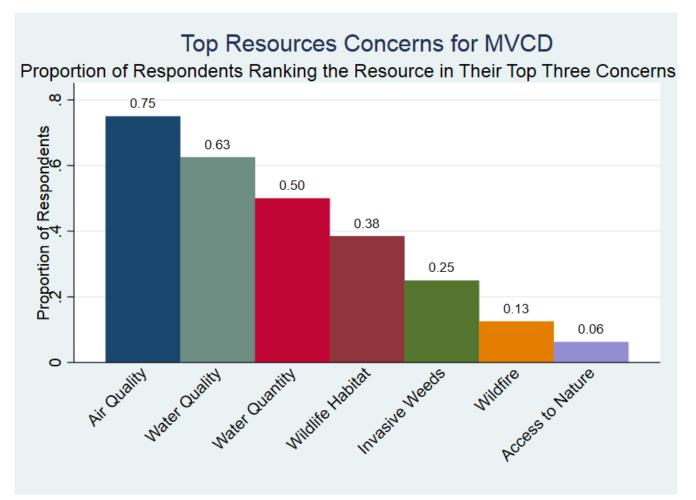
## 3. Resource Needs Assessment Results

This section presents the survey results on major resource concerns in MVCD, as well on the level of concern for each SWAPA category.

### **Top Natural Resource Concerns**

Figure 2 shows that air quality, water quality, and water quantity are the top ranked natural resource concerns in Mason Valley. Wildlife habitat, invasive weeds, wildfire, and access to nature are the remaining resource concerns, in order of descending concern. These results do not suggest that respondents are unconcerned with the previously mentioned issues, but rather, when forced to make a tradeoff between resource issues MVCD respondents prioritize air quality, water quality, and water quantity.





## **Top Ranked Concerns**

#### Air Quality

Air quality is the top resource concern for respondents in MVCD. Table 1 shows that air quality was ranked in the top three resource concerns by 60% of respondents, and as the top concern by 30% of respondents. In particular, wildfire smoke was an important issue to most respondents (73%), and dust on windy days was also an pressing concern (43%).

#### Water Quality

Water quality was also a top natural resource concern for respondents in Mason Valley, with 90% of respondents listing it as a concern and 50% of respondents listing it as top three concern. Respondents expressed concern regarding the quality of water in natural water bodies like lakes and rivers (67%) and drinking water quality (53%).

#### Water Quantity

Water quantity is a significant resource concerns for respondents in MVCD, with 60% of respondents listing it as top three concern, though none ranked it as their top concern. Respondents' concerns over water quantity are driven by concerns about the security of future water supplies and drought. Table 3 shows 80% of respondents identifying the security of future water supplies as a concern, while 60% of respondents were concerned about future drought.

Respondents were asked which water use activities should be prioritized given limited water supplies in Mason Valley. Figure 3 shows that large majorities of respondents ranked wildlife habitat (100%), agriculture (86%), and residential use (71%) as a top three water use priority. Other water use priorities such as new commercial and residential use and business needs were seen as lower priorities by the majority of respondents.

#### Figure 3: Water Use Priorities for MVCD

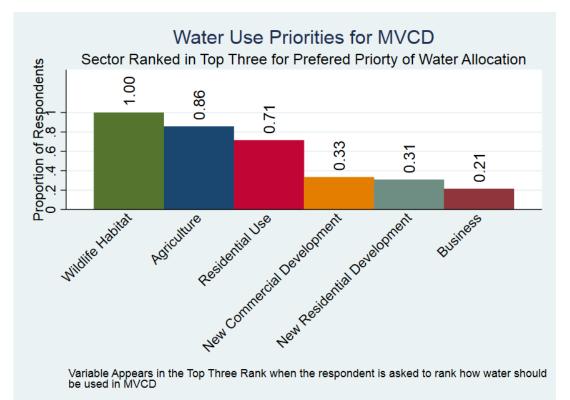


Table 1: Air Quality Concerns in the Mason Valley Conservation District

Air Quality Concerns in the Mason Valley Conservation District			
Resource Concerns		Statistic	Category of respondent
			All Respondents
Air Quality		Top Ranked Concern	30%
		Top Three Ranked Concern	60%
		Identified as a concern	80%
SWAPA Category*	Survey Question		
Particulate matter less than 10 micrometers in diameter (PM 10)	Dust on windy days	Percent of respondents identifying category as a concern —	43%
Eventsive Creenhouse des DM 2.5	Industrial air pollution		15%
Excessive Greenhouse gas, PM 2.5.	Vehicle exhaust		23%
< PM 2.5, Reduced visibility	Wildfire smoke		73%
		Observations	16
*SWAPA Category refers to the cate	egory in the NRCS Resource Conce	erns Checklist that most closely corr	responds to the question
in the RNA survey.			

#### Table 1: Water Quality Concerns in the Mason Valley Conservation District

	Water Quality Concerns in the Maso	n Valley Conservation District	
Resource Concerns		Statistic	Category of respondent
			All Respondents
Water Qualtity		Top Ranked Concern	20%
		Top Three Ranked Concern	50%
		Identified as a concern	90%
SWAPA Category*	Survey Question		
	Quality of drinking water	Percent of respondents	53%
n/a	Quality of natural water bodies	identifying category as a concern	67%
		Observations	16
*SWAPA Category refers to the	category in the NRCS Resource Conce	erns Checklist that most closely corr	responds to the question

in the RNA survey.

Table 3: Water Quantity Concerns in the Mason Valley Conservation District

v	Vater Quantity Concerns in the Ma	son Valley Conservation District	
Resource Concerns		Statistic	Category of respondent
			All Respondents
Water Quantity		Top Ranked Concern	0%
		Top Three Ranked Concern	60%
		Identified as a concern	90%
SWAPA Category*	Survey Question		
Excessive Runoff, Flooding, or	Property damage from flash		470/
Ponding	flood	Percent of respondents	47%
n/a	Security of water supplies	identifying category as a concern	80%
il/a	Drought		60%
		Observations	16

## **Other Resource Concerns**

Fish, Wildlife, and Habitat

Table 4 shows that concern for wildlife habitat was reported by all respondents. Particularly, 67% of respondents indicated concern regarding threats to wildlife habitat, and 53% of respondents were worried about threats to endangered species.

#### Plants and Invasive Weeds

Invasive weeds were not often ranked as a top 3 resource issue by ECD respondents (20%). However, most respondents listed invasive weeds as a resource concern (90%). In particular, most respondents were concerned with poor restoration efforts after wildfire (57%).

#### Soil Stability and Erosion

Table 6 shows that soil damage from flooding was viewed as a significant concern by nearly half of respondents (67%). Excessive dust was also listed as a concern by many respondents (43%).

Table 4: Fish and Wildlife Concerns in the Mason Valley Conservation District

Fish	and Wildlife Concerns in the Mas	on Valley Conservation District	
Resource Concerns		Statistic	Category of respondent
			All Respondents
Fish and Wildlife		Top Ranked Concern	20%
		Top Three Ranked Concern	50%
		Identified as a concern	100%
SWAPA Category*	Survey Question		
Threatened and Endangered Fish	Threats to at risk or endangered	Percent of respondents — identifying category as a concern —	5.00/
and Wildlife Species	species		53%
Inadequate Cover/Shelter	Threats to wildlife habitat		67%
Imbalance Among and Within	Abundance of redents or pasts		20%
Populations	Abundance of rodents or pests		
		Observations	16
*SWAPA Category refers to the cat	egory in the NRCS Resource Conce	erns Checklist that most closely corr	responds to the question
in the RNA survey.			

#### Table 5: Plant and Invasive Weed Concerns in the Mason Valley Conservation District

	Plant Concerns in the Mason Va	lley Conservation District	
Resource Concerns		Statistic	Category of respondent
			All Respondents
Plants/Invasive weeds		Top Ranked Concern	20%
		Top Three Ranked Concern	20%
		Identified as a concern	90%
SWAPA Category*	Survey Question		
Arildfine Henned	Poor restoration response after	Percent of respondents	57%
Wildfire Hazard	wildfire	identifying category as a concern	
		Observations	16
*SWAPA Category refers to the	e category in the NRCS Resource Conce	erns Checklist that most closely corr	responds to the question

in the RNA survey.

Table 2: Soil Concerns in the Mason Valley Conservation District

Soil Concerns in the Mason Valley Conservation District			
SWADA Catagopu*	Survey Question	Statistic	Category of respondent
SWAPA Category*	Survey Question	Statistic	All Respondents
Wind erosions	Excessive Dust	Percent of respondents	43%
Sheet & rill erosion	Soild Damage from flooding	identifying category as a concern	67%
		Observations	16
*SWAPA Category refers to the category in the NRCS Resource Concerns Checklist that most closely corresponds to the question			
in the RNA survey.			

## 4. Recreation

In addition to the natural resource related questions, the survey included questions regarding recreation activities. This section presents the results of these questions. Figure 4 below shows the proportion of respondents that participate in each outdoor recreation activity in Mason Valley in the past year. Figure 4 reveals that fishing, non-motorized trail use (i.e., hiking, walking pets, mountain biking), and off-highway vehicle (OHV) use are the most popular recreational activities, with a majority of respondents indicating that they participated in these activities in the past year. Sightseeing and hunting are also popular, with 44% of respondents having participated in the previous year.

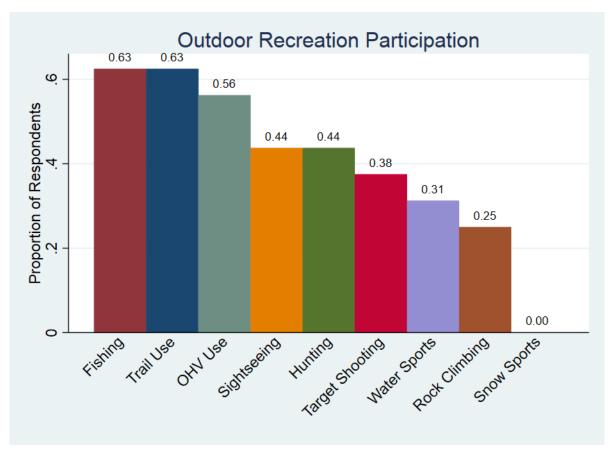
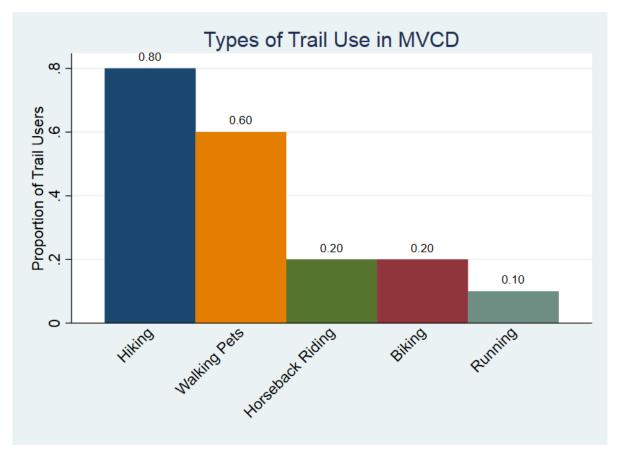


Figure 4: Outdoor Recreation Participation

## Trail Use

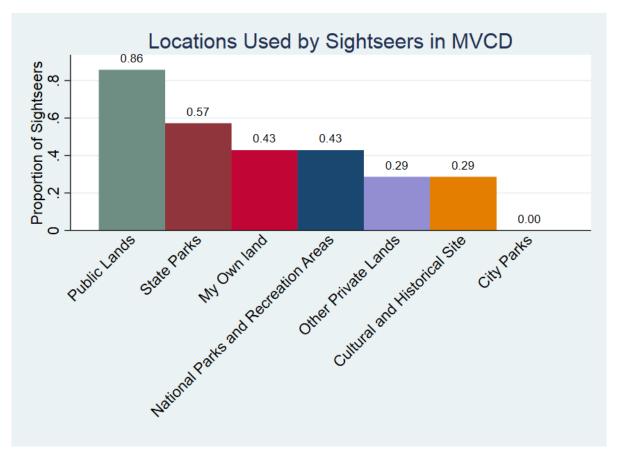
Figure 4 shows that non-motorized trail use is one of the most popular recreation activities among respondents, with 63% of respondents

reporting having participated in the previous year. Figure 5 shows that of the type of trail use, hiking is the most popular trail use activity in Mason Valley, followed by walking pets, horseback riding, biking, and running. *Figure 5: Types of Trail Use in MVCD* 



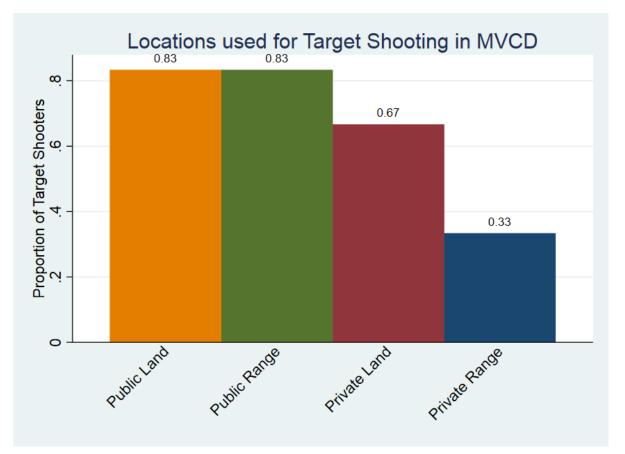
## Sightseeing

Figure 4 shows that sightseeing is tied as the fourth most popular activity for respondents in MVCD, with 44% of respondents reporting having participated in the previous year. Figure 6 indicates that public lands (BLM and USFS) and State Parks are the most popular sightseeing locations in Mason Valley. Figure 6: Locations Used by Sightseers in MVCD



## **Target Shooting**

Figure 4 shows that target shooting is the sixth most popular activity among respondents from MVCD, with 38% of respondents reporting having participated in the previous year. Figure 7 shows that public land and public ranges are the most used target shooting locations in MVCD followed by private land and private range.



## 5. Mason Valley Conservation District

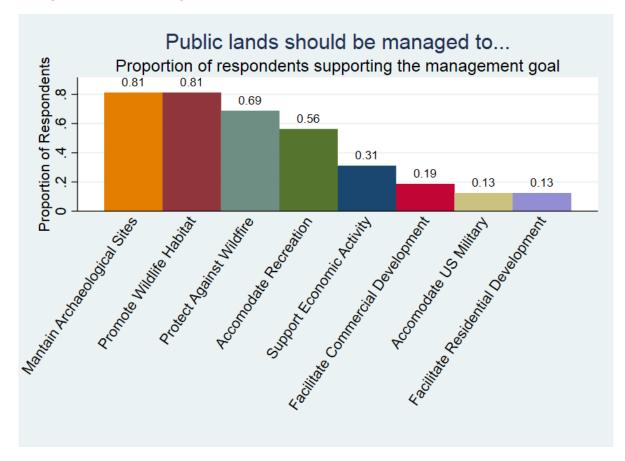
This section describes the results from questions regarding MVCD and some of its current activities. These questions include focus on public awareness of MVCD's activities, public sentiment on public lands management priorities, which is important given the extent of public lands in Mason Valley, and the community development priorities for MVCD.

### **Public Awareness**

The survey included questions about the respondents' awareness of MVCD and its activities. 80% of respondents reported knowing what MVCD does. Further, the survey found that 73% of respondents reported knowing who works for the CD and 80% of respondents reported knowing how to contact the CD.

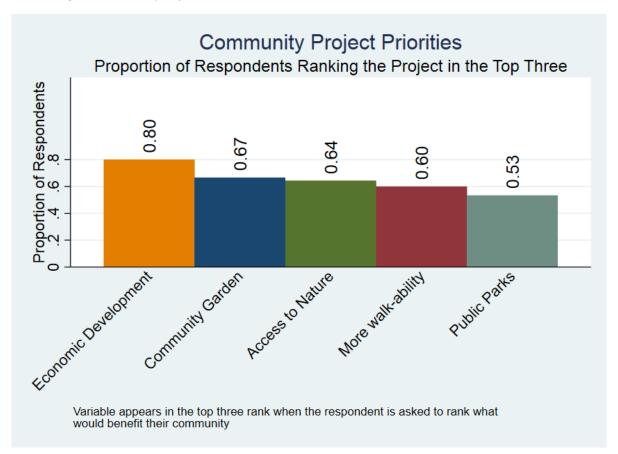
## **Public Lands**

The majority of land in MVCD's jurisdiction is public land managed by the federal government. Figure 8 reports results on how respondents believe public lands in Mason Valley should be managed. Figure 8 shows that a majority of respondents support managing public lands to maintain areas of archaeological importance (81%), promote wildlife habitat (81%), protect against wildfire (69%), and accommodate recreation (77%). There was less support for managing public lands to support economic activity (31%), support new residential commercial development (19%), support the U.S. military (13%), or support new residential development (13%). These results and indicate that general public in Mason Valley favors managing public lands for multiple uses, including promoting wildlife and recreation, over a narrow focus on economic development. Figure 8: Public Lands Management Sentiment in MVCD



## **Community Projects**

Figure 9 reports the results on respondents top three ranked community development goals. Figure 9 shows that while 80% of respondents ranked economic development as their top three priorities, the most of any community development goal, support was spread pretty evenly across the five goals, with all goals ranked in the top three by at least 53% or respondents. These results indicate that there is a desire among Mason Valley residents for community investment across a number of dimensions.



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